MacPHERSON Correspondence re Invalided Soldier's Commission October-December '18

(006)

SOLDIERS' AID COMMISSION
ONTARIO
OFFICE OF THE CHAIRMAN
PARLIAMENT BUILDINGS
TORONTO

October 21st 1918.

Dear Sir Robert,-

Vocational Training.

On the 27th of July 1916 when the Military Hospitals Commission (now known as the Invalided Soldiers'Commission) was desirous of

> ..."making provision for certain educational and vocational instructions within the Province of Ontario for such of the members as may hereafter be determined of the Canadian Expeditionery Force and possibly also, members of His Majesty's Imperial Forces and the forces of the Allies of His Majesty, who as reservists were called upon to serve during the war"..

it was agreed, inter alia, that

> ..."The Soldiers' Aid Commission will, at the request and expense of the Military Hospitals Commission as hereinafter provided, make such provision as may be deemed necessary for the carrying on such work including the appointment of all professional and other assistants as may be essential for that purpose."

Since that time all educational and Vocational instruction within this Province for returned soldiers has been carried on by the Soldiers Aid Commission in pursuance of that agreement.

Recently the Invalided Soldiers Commission has established classes which they call "The Commission's Classes of the University of Toronto". Our Commission has been informed that these classes are not regular or special classes of the University. There appears to be no announcement of them in the university Calendar. We are informed that the Invalided Soldiers' Commission have opened classes at the University in Motor Mechanics, Mechanical Drafting, Plan Reading and Estimating,Electricity and Motion Picture operation.

Classes in all these subjects were already in successful operation at the Technical School under the direction of the Soldiers' Aid Commission. By the establishment of the duplicate classes at the University, the classes at the Technical School are being gradually drained and their efficiency destroyed.

Teacher Training classes have also, we have been informed, been established at the University of Toronto which do not appear to be under the direction of the University of Toronto authorities, as prospective students do not apply to the bursar of the University but to Dr. Geo. W.Graham, Chief Medical Officer of the Invalided Soldiers' Commission, and that Mr. Burnett, formerly in the employ of the Soldiers' Aid Commission at the Soldiers' Convalescent Home in Whitby,was taken from that employment by solicitation of the Invalided Soldiers' Commission, and placed in charge of the teachers' training classes referred to. Other instructors were also approached but refused to leave the service of the Soldiers' Aid Commission.

All correspondence in connection with this subject was brought to the attention of the Soldiers' Aid Commission at the last regular meeting, and after full discussion, the following resolution was passed.-

> "It appearing that the University of Toronto, a Provincial Institution supported by Provincial Funds, is lending itself to a scheme to take from the control of this Commission the re-education of soldiers which has, by agreement with the Dominion Authorities been committed to this Commission, and that such action is not in the interest of the soldiers themselves who are not receiving as thorough instruction as under this Commission and is unnecessarily increasing the cost of re-education and is not in the public interest.
>
> RESOLVED - that the Chairman be requested to discuss the whole question with Sir James Lougheed and in the event of a satisfactory understanding not being arrived at with Sir James Lougheed that the Chairman take such steps as he deems proper to make it plain to the University Authorities that it is in the interest of the University to discontinue the re-education of soldiers except where and to the extent the University is requested to by this Commission so to do."

This has been duly communicated to Sir James Lougheed, Chairman of the Invalided Soldiers Commission, and likewise Minister in charge of the Department of Soldiers Civil Re-Establishment, and on the 9th of October he wrote me saying.-

> "I have yours of the 8th re Vocational Training. I have made arrangements to leave for the West during the present week, and at an early date after my return would be glad to have a discussion with you on any subject in which we are mutually interested."

I am today informed by Mr. W.W.Nichol, Superintendent of Education being carried on by the Soldiers Aid Commission, that he has been informed by Professor Haultain of the Invalided

Soldiers' Commission that they contemplate the immediate removal of the Toronto classes in Commercial and Civil Service subjects, Commercial and Railway Telegraphy, and Shoe Repairing, to the Mining Building at the University. By this action it appears to be intended to concentrate all the Toronto re-educational classes with the present exception of some few at the Technical School and remove them from the control of the Soldiers' Aid Commission.

This would be, and is, regarded by the Soldiers' Aid Commission as a direct violation of the provisions of the agreement above referred to and in view of the fact that the subject is under consideration between the contracting parties, I deem it advisable to draw your attention to the subject in the hope and expectation that you will permit nothing to be done at the University which will in any way conflict with our understanding of the agreement, pending the discussion and disposition of the subject with Sir James Lougheed when he returns.

If desired, I shall be pleased to confer with you further in regard to the subject at your convenience, and in the meantime would be pleased to hear from you that the status quo will be maintained.

I am,
dear Sir Robert,
Yours sincerely,
Wm David McPherson
Chairman.

Sir Robert Falconer, K.C.M.G.,
President, University of Toronto,
TORONTO.

SOLDIERS' AID COMMISSION
ONTARIO
OFFICE OF THE CHAIRMAN
PARLIAMENT BUILDINGS
TORONTO

October 22nd 1918.

Dear Sir Robert,

Re Invalided Soldiers' Commission
Vocational Training Classes.

In further reference to this subject, Mr. Nichol, Superintendent of Education for this Commission is today in receipt of a letter from Prof. Haultain as follows.-

> "In co-operation with the University of Toronto, the Invalided Soldiers' Commission desires to change the jurisdiction of the soldiers' classes in Milling and Assaying from the Soldiers' Aid Commission to the University of Toronto. It would appear that the simplest way to do this would be for the Soldiers' Aid Commission to drop the instructors in these classes from their pay roll, as from November 1st. If this meets with your approval I will arrange that they be taken on the pay roll of the University as from that date. Please let me know at your early convenience should this not meet with your approval."

Needless to say the request referred to cannot be complied with pending a settlement of the whole subject and I should say affords strong reason for the University authorities declining to be parties to the arrangement referred to, under the circumstances. Kindly acknowledge.

Yours sincerely,

Wm. David McPherson
Chairman.

Sir Robert Falconer, K.C.M.G.
President, University of Toronto,
TORONTO,
Ont.

SOLDIERS' AID COMMISSION
ONTARIO
OFFICE OF THE CHAIRMAN
PARLIAMENT BUILDINGS
TORONTO

Toronto, 23rd October 1918

Dear Sir Robert:-

Following our interview this afternoon, I communicated with Dr. F. W. Merchant, Director of Technical Education, and Dr. Alex. McKay, Principal of the Central Technical School, Toronto, and have this evening had an interview with them and Mr. W. W. Nicholl, Superintendent of Education of this Commission. Dr. Merchant had previously seen the memorandum prepared by Mr. Nicholl, which I read to you this afternoon, and Dr. McKay has since perused it, and both agree that it is a fair and reasonable presentation of the situation as it has developed since Prof. Haultain became associated with the work of the Invalided Soldiers' Commission. Dr. McKay authorizes me to inform you that some time since he was approached by Prof. Haultain with the suggestion that the work which was being carried on at the Central Technical School by arrangement with the Soldiers Aid Commission for the benefit of returned soldiers should continue to be carried on, but under the direction of Prof. Haultain, representing the Invalided Soldiers Commission. Dr. McKay referred to the Agreement between the Military Hospitals Commission and this Commission, which I read to you to-day, whereby all necessary vocational instruction and education of returned soldiers in Ontario should, by arrangement with the Department of

Education,be carried on by the Soldiers Aid Commission, and Prof. Haultain replied that the Agreement "was not worth the paper it was written on", and Dr. McKay says he has no hesitation whatever in stating his belief to be that had he complied with Prof. Haultain's suggestion, the numerous classes in existence at the Central Technical School would have been carried on uninterruptedly, but he stated to Prof. Haultain that he had made the arrangement with the Soldiers Aid Commission with a knowledge of the facts and intended to be loyal to his agreement and to what he understood to be the policy of the Education Department of Ontario, and that the work he had been able to do in the way of industrial development had been made possible by the loyal support of the Education Department, and he intended to be loyal to them.

As I stated to you to-day, the Central Technical School was erected and equipped solely at the expense of the City of Toronto at an outlay approximating two million dollars, and is admittedly unsurpassed in accomodation, tuition and equipment on the continent. For the purpose of supplying the necessary mechanical appliances, about $300,000. has been spent in equipment. The teaching staff of the school, on learning of the desire of the authorities to provide vocational instruction and re-education classes for returned men, volunteered their services, and in cooperation with Dr. McKay made changes and adaptations in their courses which have resulted in most satisfactory performance of the work, and it is, I think, unquestionable that any staff not specially equipped by training and practice for carrying on this work could not hope to duplicate their results without at least a similar expenditure of money and the lapse of some years of training. None of the gentlemen were aware that a faculty, so to speak, had been established at the University among the professors, as you informed me to-day, and so to do appears to be without legal warrant in Ontario. In saying this, no disparagement of the attainments of the professorial staff is in any way intended. Their qualifications within their sphere is undoubted, but the returned soldiers, in the vast majority of cases, have not attained matriculation standing, the work is not University work, and in my opinion what you have told me is being done in connection with the classes conducted at the University for the Invalided Soldiers Commission is in violation of the law of the Province.

After very careful consideration of the whole subject and conference with these gentlemen, I have to say, in response to your request to be informed whether the University premises could continue to be utilized for the classes now in attendance there, that it could perhaps be done in regard to classes which were not merely duplicates of those already arranged for at the Central Technical School, as to which it would not be reasonable or proper that the duplication should continue. I think it may, safely be stated that this Commission could continue to utilize the portions of the Mines Building and Gymnasium now used for classes in respect of additional classes which may require to be formed, with the distinct understanding, however, that the appointment of all teachers therefor and the supervision of the teaching should be under the sole control of this Commission, to whom it has been deputed by the Education Department.

Trusting that this may be effective in solving the difficulty,

I am,

Yours sincerely,

Chairman.

Sir Robert Falconer, K.C.M.G.,
President, University of Toronto,
TORONTO:

October 25th, 1918

The Honourable W. D. MacPherson,

Parliament Buildings, Toronto.

Dear Mr. MacPherson:

I received your letter of October 23rd yesterday and have laid the whole correspondence before the Board of Governors. You will readily understand that they were as much surprised as I was that a state affairs has arisen such as you have described to me.

Let me place before you the position that the University has taken in the matter. We were approached, I should think some time in the early part of last winter although I am not able at the moment to verify dates, by Professor Haultain as representing the Invalided Soldiers" Commission with a view to securing space in the University for the conduct of classes under this Commission which we were assured at the time was working in perfect co-operation with the Soldiers'Aid Commission. The University readily granted the use of room, as we have endeavoured to do on every occasion when asked to aid in war work. Professor Haultain also secured the co-operation of a number of members of the staff, drawn I think almost entirely from the Faculty of Applied Science, who turned themselves voluntarily into a committee for the direction of classes that might be formed, it being understood of course that these classes were sanctioned by the Invlaided Soldiers' Commission and that the Soldiers' Aid Commission agreed to their formation. The University as such was not involved in the work though members of the staff were. Of course the classes were not university classes nor did the University engage any instructors to do this work. Consequently the sentence in your letter of Oct. 22 taken from a letter of Professor Haultain to Mr. Nichol in which he says "If this meets with your approval I will arrange that they be taken on the pay roll of the University as from that date" is certainly due to some misunderstanding on his part, because the University has never taken any official recognition of these teachers. As I said before it was due to the voluntary action of members of the staff who were associated with him.

In the spring the Invalided Soldiers' Commission asked that further accommodation should be given for their classes, and offered to pay for the expense of flooring the East wing of the Chemistry and Mining Building, on the understanding that the Commission should have the use of that floor for this work for two years after the close of the war. The University agreed to this proposition. The floor has been placed in the building and has been paid for by the Invalided Soldiers' Commission and is now being used by them. As I said before everything was done by the University on the understanding that there WAS perfect accord between the two Commissions. We knew nothing as to any duplication of work or as to any conflict between the Central Technical School of this City and the work of the Invalided Soldiers' Commission as conducted within the University.

You will see therefore that the Governors of the University have become involved in this matter unwittingly not being aware of any conflict of jurisdiction as between the Invalided Soldiers' Commission and the Soldiers' Aid Commission.

I may say to you that after receiving your first letter I at once had an interview with Professor Haultain and told him that the University could not countenance any unnecessary overlapping of classes or anything that would involve duplication in work done in the University with that which was conducted elsewhere and that matters were to remain in statu quo until you had come to some final agreement in regard to this state of affairs with the Invalided Soldiers' Commission.

Inasmuch as the Board of Governors do not wish to be involved in any difficulties that may emerge from the adjustment of the relations between the two commissions, and yet are under obligation to the Invalided Soldiers' Commission to grant them the use of a portion of one building for two years after the war, I am instructed to write to the Invalided Soldiers' Commission informing them that for the first time we had become aware of these difficulties, and that we hope they will be able to arrange matters so as not to involve the University in a conflict with the Soldiers' Aid Commission, the use of the buildings of the University having been granted on the assumption that there WAS unity of interests between the two Commissions. When I hear from the Invalided Soldiers' Commission I will at once communicate with you. As I said meantime matters are in statu quo.

Yours sincerely,

President.

Confidential

# History of the Soldiers' Classes in the University of Toronto.

Early in the summer of 1917, before either Segsworth or Haultain were connected officially with the work, a class for returned soldiers was started in the laboratories of the Department of Mining Engineering. At this time the Soldiers' Aid Commission (Provincial) were the agents of the Military Hospitals Commission (Dominion) in Ontario, and W. W. Nichol an employee of the Soldiers' Aid Commission was Vocational Officer for Ontario. Early in September Haultain was appointed by the Military Hospitals Commission, Vocational Officer for Ontario and W. W. Nichol was appointed by the Soldiers' Aid Commission, Superintendent of Education for Returned Soldiers.

Early in 1918 the Faculty of Applied Science and Engineering appointed a Committee to consult with the Vocational Officer for Ontario, Later on Committees were appointed: On Accomodation for Returned Soldier Classes, On Management of the Classes for Women in Occupational Therapy, and On Management of the Classes for Soldiers. Four committees in all. Early this month these four committees were discharged and one committee was appointed in their place, consisting of Dr. Ellis, Chairman, Professors Stewart, Angus, Price, Arkley and Guess. The last named being Secretary.

On April 1st a class was started for farm tractors. For this purpose the old Gymnasium Building immediately south of the Stadium was provided. This class developed into a farm tractor and motor mechanics class.

On dates given the following classes were started:

April 2nd - Draughting (in connection with Russell Motor Car Co.)
May 9th - Applied Electricity
May 13th - Estimating, Quantity, Surveying, etc.

(continued )

July 4th - Electricity for Cinematograph Operators (Discontinued in September )
Aug. 5th - Magneto and Automobile Electricity
Aug. 6th - Mechanical draughting as separate course.

On April 1st accomodation was found in the Mining Building for a course in shoe repairing which had been forced to evacuate its premises. This class in shoe repairing has been and is, under the jurisdiction of the S.A.C.

The Superintendent of Education for Returned Soldiers has been promptly notified every time a man has been placed in any of the above classes.

The class in Milling and Assaying has continued under the nominal jurisdiction of the S.A.C. and such payments as have been made to instructors have been made by S.A.C. cheque, but no S.A.C. representative has visited the class, other than these instructors.

On March 18, 1918 classes were started in Occupational Therapy to train Ward Occupation Aides for the hospitals throughout the Dominion. About 170 girls have been trained and 80 more are enrolled in the class which opens immediately epidemic conditions permit.

All salaries connected with the classes conducted by the Committee of Management for soldiers and Occupational Therapy are paid by cheque by the Dean, who is Chairman of the Committee of Management. He is reimbursed by a cheque from the I.S.C. (Dominion)

H E T Haultain

HETH/EM

October 23, 1918.

Confidential

# History of the S.A.C. Training Efforts.

The Military Hospitals' Commission was the Dominion organization appointed by the Government to handle the problems of treatment and training of the returned soldiers. On April 1, 1918 it became the Invalided Soldiers' Commission a branch of the Department of Soldiers' Civil Re-establishment of which Sir James Lougheed is Minister.

Subsequent to the appointment of the M.H.C. the Soldiers' Aid Commission of the Province of Ontario was appointed by Order-in-Council on Nov. 10,1915; afterwards confirmed by an act known as the Soldiers' Aid Commission Act. The third paragraph of this reads: "The Commissioners so appointed to constitute a Central Provincial Committee and a branch sub-committee of the Military Hospitals Commission, may be known as the Soldiers' Aid Commission hereinafter called the Commission."

Clause nine of the Act reads as follows: "The Commission acting as a Central Provincial Committee and a branch sub-Committee of the Military Hospitals Commission may enter into arrangements with the Department of Education of Ontario, or with any educational authority or institution for providing instruction of any kind, including technical and industrial instruction for those of the classes of persons mentioned in section 4, who as a result of wounds, disease or other injury sustained during the period of enlistment, are unable to pursue their former calling or occupation and for such other as the Commission may deem advisable."

The larger part of the work of the S.A.C, consists in giving advice, help and information and in finding employment for returned soldiers.

On the 27th day of July, 1916, a memorandum of agreement between the M.H.C. and the S.A.C. was signed by Sir James Lougheed, President, M.H.C. and W. D. McPherson, Chairman, S.A.C. This is an extremely vague document and in commercial work would not be considered of any clear binding effect. There are two clauses of agreement, as follows:

> 1. The Soldiers' Aid Commission of Ontario will, at the request and expense of the Military Hospitals Commission as hereinafter provided, make such provision as may be deemed necessary for carrying on the said work including the appointment of all professional and other assistance as may be essential for that purpose.
>
> 2. The Military Hospitals Commission will, on request, duly repay to the said Soldiers' Aid Commission all moneys which may be expended by it in making the necessary provision for and in carrying on the said work, and will indemnify and save harmless the Soldiers' Aid Commission in respect thereof; provided however and it is hereby understood that all proposed expenditures in connection with said work shall be submitted by the Soldiers' Aid Commission of Ontario to the Military Hospitals Commission for approval in advance of any liability being incurred therefor.

Early in 1917, Mr. W. W. Nichol of the S.A.C. was known as Vocational Officer for Ontario and acted for the M.H.C. On the 11th of September H.E.T.Haultain was appointed by the M.H.C. Vocational Officer for Ontario and Mr.,Nichol's title was changed to Superintendent of Education for Returned Soldiers for the S.A.C.

Two members of Nichol's staff were transferred to and became the nucleus of Professor Haultain's staff.

Nichol continued in charge of all the classes and instructors training soldiers in Ontario. His headquarters staff consisted of a Principal of Classes and Office Assistant and stenographers and clerks amounting in all to eight persons at the present time. This has later been increased by the addition of a sort of delinquent officer.

Haultain's headquarters staff has increased to over ninety and is still growing. There have always been amicable and pleasant relations between Nichol and Haultain and his staff, based on personality and a clear recognition of the difficulties under which each was labouring.

There was a difference of opinion as to the interpretation of the agreement of July 27th, 1916 and the S.A.C. said that the I.S.C. was from time to time encroaching on their sphere of influence. Haultain made a practice of playing the game with the cards on the table and made no moves of any consequence without explaining them carefully beforehand to Mr. Nichol, and Nichol's office was kept promptly supplied with copies of all documents placing men in classes and industries.

The Central Technical School supplied instructors and instruction in the following subjects:

Cabinet Making
Art & Design
Electricity
Electric Wiring
Draughting, Arch.
Machine Designing
Motor Mechanics
Moving Picture Operation
Machine Shop
Plumbing
Power Plant Engineering
Industrial Chemistry

Payment therefor was made by cheque from the S.A.C. who were in turn reimbursed by the I.S.C.

Instructors were selected and appointed by Nichol with the approval and consent of the I.S.C. for classes in the following subjects, held at various places in the City:

Brunswick Ave. School - Two Commercial classes
Stenography
Telegraphy

Central Y.M.C.A. - Elementary and Civil Service
Telegraphy

616 College St. - Shoe Repairing

Lansdowne School - Elementary and Civil Service

Mining Building - Shoe Repairing

Men were also placed for instruction by the I.S.C. in various other commercial and teaching organizations, such as Moler's Barber College, Shaw's Correspondence School, the Medical Faculty of the University of Toronto, Osgoode Hall, the Russell Motor Car Farm, the Russell Motor Car Training Shop for Returned Soldiers and others.

Men were also placed by the I.S.C. for training directly in many of the industries for which purpose a most elaborate study has been made of over 200 industries.

The salaries of Nichol and of all his staff and all expenses in connection with the maintenance of his classes are met by a monthly cheque from the I.S.C. to the S.A.C.

Accommodation and equipment are provided by the I.S.C.

H E T Haultain

HETH-EM.

October 29, 1918.

COPY. October 25th, 1918

The Honourable Sir James Lougheed, K.C.M.G.,
Chairman, Invalided Soldiers' Commission,
Ottawa, Ont.

Dear Sir:

The Honourable W. D. MacPherson, Chairman of the Soldiers' Aid Commission of Ontario has written to me in protest against work that has been undertaken by Professor Haultain on behalf of the Invalided Soldiers' Commission, stating that many of these classes, such as those in Motor Mechanics, Mechanical Drafting, Plan Reading and Estimating, Electricity and Motion Picture operation were already in successful operation at the Technical School.

He says "Teacher Training classes have also, we have been informed, been established at the University of Toronto which do not appear to be under the direction of the University of Toronto authorities, as prospective students do not apply to the Bursar of the University but to Dr. Geo. W. Graham, Chief Medical Officer of the Invalided Soldiers' Commission, and that Mr. Burnett, formerly in the employ of the Soldiers' Aid Commission at the Soldiers' Convalescent Home in Whitby, was taken from that employment by solicitation of the Invalided Soldiers' Commission, and placed in charge of the teachers' training classes referred to. Other instructors were also approached but refused to leave the service of the Soldiers' Aid Commission."

The following resolution also has been forwarded to the University :

COPY.

"It appearing that the University of Toronto, a Provincial Institution supported by Provincial Funds, is lending itself to a scheme to take from the control of this Commission the re-education of soldiers which has, by agreement with the Dominion authorities been committed to this Commission, and that such action is not in the interest of the soldiers themselves who are not receiving as thorough instruction as under this Commission and is unnecessarily increasing the cost of re-education and is not in the public interest.

Resolved - that the Chairman be requested to discuss the whole question with Sir James Lougheed and in the event of a satisfactory understanding not being arrived at with Sir James Lougheed that the Chairman take steps as he deems proper to make it plain to the University authorities that it is in the interest of the University to discontinue the re-education of soldiers except where and to the extent the University is requested to by this Commission so to do."

Mr. MacPherson further states that "he was informed by Mr. W. W. Nichol, Superintendent of Education being carried on by the Soldiers' Aid Commission, that he has been informed by Professor Haultain of the Invalided Soldiers' Commission that they contemplate the immediate removal of the Toronto classes in Commercial and Civil Service subjects, Commercial and Railway Telegraphy, and Shoe Repairing, to the Mining Building at the University. By this action it appears to be intended to concentrate all the Toronto re-educational classes with the present exception of some few at the Technical School and remove them from the control of the Soldiers' Aid Commission."

"This would be, and is, regarded by the Soldiers' Aid Commission as a direct violation of the provisions of the avreement above referred to and in view of the fact that the subject is under consideration between the contracting parties, I deem it advisable to draw your attention to the subject in the hope and expectation that you will permit nothing to be done at the University which will in any way

"Conflict with our understanding of the agreement, pending the discussion and disposition of the subject with Sir James Lougheed when he returns."

I wish to assure you that this whole matter has come to us as a great surprise, both to the Board of Governors and myself, as we were under the impression that perfect agreement existed between the Invalided Soldiers' Commission and the Soldiers' Aid Commission in regard to the conduct of this work and it was on this understanding that the use of a portion of our buildings and permission to place a flooring in one wing of the Mining Building had been granted to the Invalided Soldiers' Commission.

One sentence also in the letter of Professor Haultain to Mr. Nichol was I am sure made through an inadvertence on his part, where he says, "If this meets with your approval I will arrange that they be taken on the pay roll of the University as from that date". No instruction given under the Invalided Soldiers' Commission in the university buildings has been under the direction of the University as such. It has been entirely conducted by members of the University staff who voluntarily banded themselves together into a committee presided over by the Dean of the Faculty of Applied Science for doing this work. The University is unable to supervise the work or to assume the responsibility for saying how much or how little is necessary or is unnecessarily duplicated.

In these circumstances will you be kind enough to communicate with the Honourable Mr. MacPherson in the matter and decide whether or not you wish these classes to be continued at the University ? You will of course understand that if the Government of Ontario through the Soldiers' Aid Commission is opposed to the continuation of this work in university buildings it would be necessary for the Governors of the University to withdraw from any agreement as to the use of their buildings which they made on the understanding that the two Commissions were in accord in regard to this instruction.

Yours sincerely,

President.

M-M

ONTARIO
THE PROVINCIAL SECRETARY

Toronto, October 25th, 1918.

Dear Sir Robert:-

I acknowledge with thanks due receipt of your favour of even date herewith, outlining the position of the Governors of the University with relation to the matters therein referred to. I quite appreciate your statement that the Governors have become unwittingly involved, and shall be glad to have your further communication when you receive a reply to your letter to the Invalided Soldiers' Commission on the subject.

With kindest personal regards,

I am,
Yours sincerely,

Wm. D. McPherson

Sir Robert A. Falconer, K.C.M.G.,
President, University of Toronto,
TORONTO.

CANADA

DEPARTMENT OF
SOLDIERS' CIVIL RE-ESTABLISHMENT
INVALIDED SOLDIERS' COMMISSION

185 Spadina Ave.,
Toronto, Oct. 25, 1918.

Sir Robert Falconer,
President, University of Toronto,
Toronto.

Dear Sir:-

Re - Transfers from Technical School to University Classes for Soldiers;

I regret the delay in supplying you with this information, but the girl who could have done this quickly is absent on account of illness.

I find that only four men were transferred from the Central Technical School, Toronto, to the classes at the University, according to the attached list. Only one of these, T. C. Good, is now at the University and he is just completing his course.

You will note from the list that Ballinger and Good changed the character of their course. This was done at their request and after a full investigation by our staff.

In the cases of Cable and Turner, there was also some change in the nature of the course. The cases of these two men are much complicated by illness and undesirability of course. Should anybody wish to press the matter we can make out an excellent case for our action in the matter. These two men have received very much more, and better attention from our office than they would have in the ordinary course of events.

I find that five other men were transferred from courses in industrial establishments to the University classes.

Yours faithfully,

H E T Haultain

HETH-EM.

Vocational Officer for Ontario.

CANADA

DEPARTMENT OF
SOLDIERS' CIVIL RE-ESTABLISHMENT
INVALIDED SOLDIERS' COMMISSION

Toronto, Oct. 24, 1918.

The following men were transferred from the Central Technical School, Toronto, to the classes at the University of Toronto.

| NAMES | CLASSES AT C.T.S. | CLASSES AT U. of T. | DATES OF TRANS. |
|---|---|---|---|
| Ballinger, W. | Steam & Power Plant Eng. | Motor Mechanics | July 18-18 |
| Goode, T. C. | Cabinet Making | Farm Tractor | May 8-18 |
| Cable, E. G. | Cement & Steel Testing | Estimating & Quantity Surveying. | " 3-18 |
| Turner, J. | Cement & Steel Testing | Estimating & Quantity Surveying. | June 18-18 |

The following men were transferred from other classes or Industries to the University of Toronto.

| NAMES | CLASSES | CLASSES AT U. of T. | DATES OF TRANS. |
|---|---|---|---|
| Long, H. | Armature Winding & Electrical Maintenance Co. | Applied Electricity | May 9-18 |
| Wrigley, W.H. | Can. Aeroplanes | Farm Tractor | June 6 -18 |
| Dicks, C.A. | Adams Haines Co. | Farm Tractor | April 8-18 |
| Sargent. | Willis Overland Co. | Motor Mechanics. | |
| Anderson, J.E. | Gerard Heintzman | Farm Tractor | Aug. 9-18 |

# PROVINCE OF ONTARIO

GEORGE THE FIFTH, by the Grace of God of the United Kingdon of Great Britain and Ireland and of the British Dominions beyond the Seas, KING, Defender of the Fair, Emporer of India,

TO WILLIAM DAVID McPHERSON, one of our Counsel Learned in the Law, a Member of our Legislative Assembly, and John B. LAIDLAW, ROBERT J. CHRISTIE, and WILLIAM BANKS, Esquires all of the City of Toronto; THE HONOURABLE GEORGE GORDON of the Town of North Bay, Senator: KENNETH W. McKAY of the City of St. Thomas, County Clerk; WILLIAM F. NICKLE of the City of Kingston, one of our Counsel Learned in the Law, a Member of the Parliament of our Dominion of Canada. GEORGE LYNCH STAUNTON, of the City of Hamilton, one of our Counsel Learned in the Law; ERNEST J. HENDERSON of the,City of Windsor, Esquire, and W. L. BEST of the City of Ottawa, Esquire.

GREETING:

WHEREAS the Lieutenant-Governor of our Province of Ontario in Council deems it expedient to appoint a Commission for the purpose hereinafter set forth:

NOW KNOW YE THAT HAVING AND REPOSING FULL TRUST and confidence in you and the said William David McPherson, John B. Laidlaw, Robert J. Christie, William Banks, George Gordon, Kenneth W. McKay, William F. Nickle, George Lynch Staunton, Ernest J. Henderson, and W. L. Best, WE DO HEREBY and with the advise of our Executive Council of our said Province appoint you the said William David McPherson, John B. Laidlaw, Robert J. Christie William Banks, George Gordon, Kenneth W. McKay, William F. Nickle, George Lynch Staunton, Ernest J. Henderson and W. L. Best our Commissioners to constitute a Central Provincial Committee and a branch sub-committee of the Military Hospitals Commission to take care of and to find employment for members of the Canadian

Expeditionary Force who returned to Canada during the period of the War, to assist, advise and co-operate with the said Military Hospitals Commission and with all Provincial or local committees or organizations to attain the aforesaid objects and to do all things which may be incidental and auxiliary to the foregoing: the said William David McPherson to be ex-officio a member of the said Military Hospitals Commission and to be Chairman of our Said Commission and Charles Norris Cochrane, of the said City of Toronto, Esquire to be Secretary thereof.

AND WE DO REQUIRE you Our said Commission to make report from time to time as the Lieutenant Governor may desire;

TO HAVE, HOLD AND ENJOY the said Office and Authority of Commissioners and Secretary for and during the pleasure of our said Lieutenant Governor.

IN TESTIMONY WHEREOF we have caused these our Letters to be made Patent and the Great Seal of Our Province of Ontario to be hereunto affixed:

WITNESS: HIS HONOUR SIR JOHN STRATHEARN HENDRIE Knight Commander of our Most Distinguished Order of St. Michael and St. Georgep Commander of our Royal Victorian Order, a Lieutenant Colonel in our Militia of Canada, &c, &c, &c.
LIEUTENANT GOVERNOR OF OUR PROVINCE OF ONTARIO.

AT OUR GOVERNMENT HOUSE, in Our City of Toronto, in our said Province, this tenth day of November, in the year of our Lord one thousand nine hundred and fifteen, and in the sixth year of Our Reign.

BY COMMAND: W. J. HANNA

PROVINCIAL SECRETARY.

# BILL

AN ACT RESPECTING THE CENTRAL PROVINCIAL COMMITTEE OF THE MILITARY HSOPITALS COMMISSION KNOWN AS "THE SOLDIERS' AID COMMISSION OF ONTARIO".

HIS MAJESTY, by and with the advise and consent of the Legislative Assembly of the Province of Ontario enacts as follows:-

**SHORT TITLE**

1. This Act may be cited as the Soldiers' Aid Commission Act.

**ORDER IN COUNCIL APPOINTING CENTRAL PROVINCIAL COMMITTEE CONFIRMED.**

2. Subject to the provisions hereinafter contained, the Order in Council approved by His Honour the Lieutenant Governor on the 10th day of November, A.D. 1915 provided for the issue of a Commission, appointing William David McPherson, King's Counsel; John B. Laidlaw, Robert J. Christie, William Banks, The Honourable George Gordon, Senator, Kenneth W. McKay, William F. Nickle, King's Counsel; George Lynch Staunton, King's Counsel; Ernest G. Henderson and W. L. Best Commissioners to constitute a Central Provincial Committee and a branch sub committee of the MILITARY HOSPITALS COMMISSION, which Order in Council is set out as Schedule "A" to this Act, is confirmed and declared to be and to have been legal and valid to all intents and purposes.

**COMMISSIONERS TO BE KNOWN AS SOLDIERS' AID COMMISSION.**

3. The Commissioners so appointed to constitute a Central Provincial Committee and a branch sub-committee of the Military Hospitals Commission, may be known as The Soldiers' Aid Commission hereinafter called the Commission.

**POWERS OF COMMISSIONERS**

4. Notwithstanding anything in the said Order in Council contained, the Commission may exercise the like powers with respect to and may grant the same assistance to members of His Majesty's Imperial Forces or the forces of any of the Allies who as Reservists, and while resident in Canada, were called upon to serve in the Imperial Forces or the forces of any of the Allies or who left Canada for the purpose of enlisting and did enlist in the Imperial Forces or the forces of any of the Allies to serve therein during the War, as the Commission may grant to members of the Canadian Expeditionary Forces under the terms of the Order-in-Council hereby confirmed, and the like assistance may be granted to any person who after enlistment in Canada for service in the war, and before going overseas has been discharged on account of wounds, injury or disease incurred or contracted while on active service.

**ADDING MEMBERS TO COMMISSION.**

5. The Lieutenant Governor in Council may add such persons from time to time as Commissioners as he may deem advisable or may appoint a Commissioner in place of any Commissioner dying or retiring or becoming incapable to act.

**APPOINTMENT OF OFFICE STAFF OF COMMISSION.**

6. The Commission may establish or arrange for the establishment of branches of the Commission in the various Municipalities of the Province and appoint such offices, clerks, servants and agents as may be deemed necessary and expedient for carrying out the

work of the Commission and their salaries wages fees or other remuneration and all other costs charges and expenses incurred by the Commission shall be payable out of such moneys as may be appropriated from time to time by the Legislature for the purpose of the Commission.

**AID TO BE EXTENDED TO SOLDIERS RETURNING AFTER THE WAR.**

7. Notwithstanding anything in the said Order-in-Council contained the Commission shall have and may exercise the like powers and perform the like services with respect to any of the classes or persons mentioned in section 4 returning after the war, as it may do with respect to those returning during the war.

**SERVICE TO BE HONONARY.**

8. The Commissioners shall serve without remuneration but may be paid their travelling expenses and other necessary disbursements as part of the expenses of the Commission and the receiving of such expenses and disbursements by any member of the Commission shall not render him ineligible as a member of the Assembly, or disqualify or render him liable to any penalty for sitting and voting therein, anything in the Legislative Assembly Act to the contrary notwithstanding.

**ARRANGEMENTS FOR TECHNICAL INSTRUCTION OF INCAPACITATED SOLDIERS.**

9. The Commission acting as a Central Provincial Committee and a branch sub-Committee of the Military Hospitals Commission may enter into arrangements with the Department of Education of Ontario, or with any educational authority or institution for providing instruction of any kind, including technical and industrial instruction for those of the classes of persons mentioned in section 4, who as a result of wounds, disease or other injury sustained during the period of enlistment, are unable to pursue their former calling or occupation and for such other as the Commission may deem advisable.

**FURTHER POWERS AND DUTIES MAY BE CONFERRED AND IMPOSED.**

10. The Lieutenant Governor in Council may confer such further powers and impose such farther duties upon the Commission with respect to soldiers returning to Ontario during or after the war with a view to securing their well being in such a manner as may be deemed advisable.

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## SCHEDULE "A"

Copy of an Order in Council approved by his Honour The Lieutenant Governor the 10th day of November 1915.

Upon the recommendation of the Honourable the Provincial Secretary the Committee of Council advise that a Commission be issued appointing William David McPherson, K.C., M.L.A/. and John B. Laidlaw, Robert J. Christie and William Banks, Esquires, Toronto, the Honourable George Gordon, North Bay, Senator Kenneth W. McKay, St. Thomas, County Clerk, William F. Nickle, K.C.M.P., Kingston, George Lynch Staunton, K.C.Hamilton, Ernest G. Henderson, Windsor, Esquire, and W.L. Best, Ottawa, Esquire, Commissioners to constitute a Central Provincial Committee and a branch sub committee of the Military Hospitals Commission to take care of and to find employment for members of the Canadian Expeditionary Force who return to Canada during the period of the war and to assist advise and co-operate with the said the Military Hospitals Commission and with all Provincial or Local Committees or organizations to attain the aforesaid objects and to do all things which may be incidental and auxiliary to the foregoing: the said William David McPherson to be ex-officio a member of the said The Military Hospitals Commission and Charles Norris Cochrane, Toronto, Esquire, to be Secretary thereof.

Certified. (Sgd) J. Lonsdale Capreol,
Clerk Executive Council.

STRICTLY CONFIDENTIAL

# COPY

MEMORANDUM OF AGREEMENT made and entered into in duplicate the twenty-seventh day of July, A.D.1916.

BETWEEN:-

THE MILITARY HOSPITALS COMMISSION

Of the One Part,

-and-

THE SOLDIERS' AID COMMISSION OF ONTARIO,

Of the Other Part:

WHEREAS the Governor General in Council by Order in Council duly appointed and constituted The Military Hospitals Commission, with the powers and duties in the said Order in Council and subsequent Orders in Council set forth and contained.

AND WHEREAS the Legislative Assembly of the Province of Ontario by an Act of the Legislature known as Chapter 3 of 6 George V, assented to on 27th April, 1916, appointed and constituted the Soldiers' Aid Commission of Ontario with the powers and duties in the said Act set forth and contained.

AND WHEREAS the Military Hospitals Commission is desirous of making provision for certain educational and vocational instruction within the Province of Ontario for such of the members as may hereafter be determined of the Canadian Expeditionary Force, and possibly also members of His Majesty's Imperial Forces and of the Forces of the Allies of His Majesty's Imperial Forces and of the Forces of the Allies of His Majesty who as reservists were called upon to serve during the war.

AND WHEREAS the said Soldiers' Adi Commission of Ontario is, among other things, duly authorized by the said Act of the Legislature to undertake all such instruction of all such members, and it has been arranged with the Department of Education of Ontario that the said Soldiers' Aid Commission of Ontario may in accordance with the terms and provision hereof, undertake the sand work.

WITNESSETH, that in consideration of the premises and of the covenants and agreements herein contained the parties hereto agree as follows:

1. The Soldiers' Aid Commission of Ontario will, at the request and expense of the Military Hospitals Commission as hereinafter provided, make such provision as may be deemed necessary for carrying on the said work including the appointment of all professional and other assistance as may be essential for that purpose.

2. The Military Hospitals Commission will, on request, duly repay to the said Soldiers' Aid Commission all

moneys which may be expended by it in making the necessary provision for and in carrying on the said work, and will indemnify and save harmless the Soldiers' Aid Commission in respect thereof; provided however and it is hereby understood that all proposed expenditures in connection with said work shall be submitted by the Soldiers' Aid Commission of Ontario to the Military Hospitals Commission for approval in advance of any liability being incurred therefor.

IN WITNESS WHEREOF the parties hereto have signed this agreement, each with the concurrence of the Government under which it was appointed as testified by the hands of the respective presiding Officers of said Commissions thereunto duly authorised.

SIGNED, SEALED and DELIVERED
in the presence of,
T. B. Kidner,
as to execution of Sir
James A. Lougheed.

(Sgd) James A. Lougheed (Sea
President,
Military Hospitals Commissio

(Sgd) W.D.MacPherson (Seal)
Chairman of the Soldiers'
Aid Commission of Ontario.

Sgd. Margared D. Gray,

as to execution by William
David MacPherson.

Confidential

173

## Provincial Autonomy in Matters of Education -
## The Underlying Features of the Present Situation
## S.A.C. - vs - I.S.C.

---

The troubles in Ontario have developed around a difference of interpretation of an agreement between Sir James Lougheed, President of the M.H.C. and W. D. McPherson, Chairman of the S.A.C. There are two phases of this agreement:- The main underlying principle and the details of operation. As far as I am aware the main underlying principle has not hitherto been disputed. In regard to the details of operation, there is a radical difference of opinion between the two contracting parties.

The main underlying principle is that the autonomy of the Province in matters of education be maintained; In regard to this point the I.S.C. and all its agents have been most careful to maintain it absolutely.

In regard to the details of operation, it would appear that the S.A.C. claims the entire jurisdiction over all teaching of the returned soldier in Ontario; while the I.S.C. maintains that the S.A.C. exercises jurisdiction only over such classes as they are requested so to do by the I.S.C. and that the I.S.C. is free to make arrangements with any regularly constituted teaching body in the Province for the teaching of such soldiers as the I.S.C. may send them.

In regard to this difference Mr. McPherson writes to Sir James Lougheed: "As it would appear impossible to satisfactorily dispose of the points at issue by medium of correspondence, I would be very glad to take the matter up with you at your earliest conveneince."

Mr. McPherson writes to the President of the University: "In view of the fact that the subject is under consideration between the contracting parties, I deem it advisable to draw your attention to the subject in the hope and expectation that you will permit nothing to be done at the University which will in any way conflict with our understanding of the agreement, pending the discussion and disposition of the subject with Sir James Lougheed when he returns."

Haultain

HETH-EM. October 29, 1918.

1. History of the Soldiers' Aid Commission Training Efforts.

2. History of the Soldiers' Classes in the University of Toronto.

3. The Soldier Training Problem.

4. The Proposed Enlargement of the Scope of Operations in the University in Connection with Soldiers' Classes.

5. Order-in-Council of the Province of Ontario Appointing the Soldiers' Aid Commission.

6. Bill Establishing the Soldiers' Aid Commission.

7. Agreement Between the Military Hospitals Commission and the Soldiers' Aid Commission of Ontario.

CANADA

DEPARTMENT OF
SOLDIERS' CIVIL RE-ESTABLISHMENT
INVALIDED SOLDIERS' COMMISSION

185 Spadina Ave.,
Toronto, Oct. 30, 1918.

Sir Robert Falconer,
President, University of Toronto,
Toronto.

Dear Sir:-

My work as Vocational Officer for Ontario has been developed in the midst of an extraordinary complex maze of facts and opinions and conflicting interests. In order to progress at all, and we have progressed rapidly, it has been necessary to tie up to a few main underlying principles and pay less attention to conflicting details.

I attach herewith a memorand~~a~~um covering the main features, as I see them, of the present misunderstanding.

Under separate cover I am sending you the following:

1. History of the Soldiers' Aid Commission Training Efforts.
2. History of the Soldiers' Classes in the University of Toronto.
3. The Soldier Training Problem.
4. The Proposed Enlargement of the Scope of Operations in the University in Connection with Soldiers' Classes.
5. Order-in-Council of the Province of Ontario Appointing the Soldiers' Aid Commission.

6. Bill Establishing the Soldiers' Aid Commission.

7. Agreement Between the Military Hospitals Commission and the Soldiers' Aid Commission of Ontario.

Yours faithfully,

H.E.T. Haultain

HETH-EM.

Vocational Officer for Ontario

# The Soldier Training Problem.

There are two main ideas underlying all our effort, as follows:

First, the necessity of studying the soldier education problem from a variety of angles. It is a new problem and there are no precedents to guide us. Second, the necessity of continuity in our handling of the soldier from the earliest mement until some time after he was settled in a job.

Now that the troubles with the A.M.C. are being smoothed out, we are enabled to establish a satisfactory contact with the soldier early in his hospital life. But in Ontario we still have the break or line of demarkation with the S.A.C.

This appears first with the convalescent classes, in connection with the hospital. This has been partially, but only partially overcome by the personality of our hospital Vocational Officers.

The next break occurs with the instructors in the re-education classes. It may be a question which is the more important work, the classes before or after discharge. In reality they are both links in one chain, but as the re-education classes lead up to definite, specific, desired results, it has been easier to arrive at some idea of their efficiency and the correctness of their methods.

From almost the opening day of our office in Toronto, the studying of the problems and the training of our staff has been a prominent feature and this has become more and more systematized.

This studying of our problem has resulted in one persistant call and that is, eliminate the lines of demarkation, co-ordinate the work.

In Toronto the conditions are worse than in other parts of Ontario. Not only is the line between the I.S.C. and the S.A.C. more marked in Toronto than elsewhere but the classes are scattered in different parts of the City and the housing in some cases is most undesirable. To overcome this, it has been our persistant effort to gather the classes together in connection with the one organization than can co-ordinate most of them and that is the University. The point has now been reached where the University, aided by money from the I.S.C. has been able to provide sufficient space to accommodate all the present re-education classes in Toronto, except those in machine shop practice and farming, which have been specially provided for by the Russell Motor Car Co.

We have not hesitated to use every educational institution that we could, including private organizations like the Moler Barber College, Shaw's Commercial Classes, the Technical Schools and the Universities and our study of results have shown room for improvement in all of them in dealing with the difficult work of the returned men. Our best results have been obtained where there have been co-ordination between training in classes and training in the industries.

Some criticism has been voiced against the three main types of classes in Toronto, the Technical School, the Russell Motor Car training shop and the University of Toronto classes and without any doubt whatsoever the need of the moment is a co-ordination of the system whereby the best elements of these may be used as a basis and where facilities will be provided for continuous study of the problem and continuous selection and traininf of the teachers. There can be no question that this one link cannot be efficiently separated from the others and this work should be entirely under the jurisdiction of the I.S.C. co-operating intimately with this other work.

In everything I have assumed that Provincial autonomy in matters of education must be guarded and in no case have we conducted classes of our own or exercised jurisdiction over any classes, but we have followed the Ottawa interpretation of the agreement, that the S.A.C. is only one body out of many with whom we may place returned men for training.

HET Haultain

HETH-EM. October 28,1918.

# The Proposed Enlargement of the Scope of Operations of the University in Connection with Soldiers' Classes.

There are two groups of soldiers' classes, convalescent classes within the hospitals, and re-training or post-discharge classes outside the hospitals. In connection with the latter, a few convalescent cases are sometimes accommodated. The I.S.C. desires to bring under the jurisdiction of the University as many of the re-training classes as possible in Toronto, with the main idea of better co-ordination and continuity of purpose.

It is desired to substitute for the present scattered and undesirable accommodation suitable accommodation within the University grounds as at present arranged for by the University.

At present the classes are held in six different localities. The class in shoe repairing is split up, one part in the Mining Building and one part at 616 College St. The class in telegraphy is split up, one part in the Central Y.M.C.A. Building and the other on Brunswick Ave. It is desired to substitute for the present Principal of classes, a man more in touch with the industries and with the soldier.

The present Principal of Classes has not been overseas and has had no experience of the industries and but little experience of men of the industries. Until recently he was lecturer in ethics in Victoria College.

It is desired to substitute for the scattered, disconnected condition of the classes, the spirit of co-ordinated effort of the University environment.

It is desired to substitute for the present line of demarkation between the I.S.C. and the classes, the co-ôperation and blending which exists naturally between the present Vocational Officer for Ontario and the University.

It is desired to substitute for the present meagre educational organizing staff of the S.A.C. the staff, rich in industrial and educational experience blended with the large and industrial experienced staff of the Vocational Officer for Ontario.

It is desired to introduce in connection with this work of instruction an intense study of the new problems involved. The present headquarters staff of the S.A.C, is too meagre to undertake this work. The headquarters staff of the Vocational Officer for Ontario has been making a study for months past of some of the problems involved and of the results and defects of the present system.

It is desired to substitute for the limitations of the ordinary or mere teacher the very different and much broader view point of the industrialist, experienced in the training of men.

The headquarters staff of the Vocational Officer for Ontario consists of Architects, engineers, contractors, foremen, workers and others.

It is desired to establish means of education of instructors for these classes. At the present time instructors for these classes are picked up wherever they can be found and many of them are quite undesirable for the re-training of soldiers. This is a special problem requiring special study. If the classes are co-ordinated with the University there can be associated with the staff a spirit of study, commencing perhaps with conferences only, conferences between the instructors and the staff of the Vocational Officer, which has been making a study of the men, both before entering the classes and after leaving them. It is probable that these conferences would develop into systematic classes which would not only benefit Toronto, but the rest of Ontario.

It is desired to provide for the interviewing officers whose function it is to place men in the proper courses, a free access to the classes, so that they may study their men at work, and as will often be the case, change the course. In short it is desired to wipe out as far as possible the line of demarkation that exists and substitute therefor a co-operation so intimate that it will be a blending, and make continuous under one organization the process of rehabilitation which begins when the Ward Occupation Aide meets the man at the bed-side and does not finish until months after the man is earning a living in an industry.

H E T Haultain

HETH-EM October, 28,1918.

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H.E.T. Haultain

HETH-EM

October, 28,1918.

CANADA

DEPARTMENT OF
SOLDIERS' CIVIL RE-ESTABLISHMENT

MINISTER'S OFFICE

OTTAWA, 8th November, 1918.

Dear Sir Robert Falconer:-

I have yours of the 25th October. I have been absent from Ottawa for some weeks, hence the delay in answering it.

The Government, through my Department, is giving every consideration to the subject on which you have written me and I hope to write you at an early day as to the conclusions at which we arrive.

Believe me,
Yours faithfully,
James A. Lougheed

Sir Robert Falconer, K.C.M.G.,
President, Toronto University,
Toronto, Ont.

SOLDIERS' AID COMMISSION
S-M
ONTARIO
OFFICE OF THE CHAIRMAN
PARLIAMENT BUILDINGS
TORONTO

Toronto, November 8th, 1918.

Dear Sir Robert:- VOCATIONAL TRAINING:

Adverting to your letter to me of 25th October ultimo, previously acknowledged, as also to your letter of same date to Honourable Sir James Lougheed, K.C.M.G., copy of which you were good enough to send me, I should be glad if you would drop me a line advising me as to whether you have had any further word from Sir James on the subject.

Trusting to hear from you at your early convenience, and with kind regards,

Yours sincerely,

Chairman.

Sir Robert A. Falconer, K.C.M.G.,
President, University of Toronto,
TORONTO.

DEPARTMENT OF
SOLDIERS' CIVIL RE-ESTABLISHMENT

CANADA

MINISTER'S OFFICE

OTTAWA, 12th November, 1918.

My dear Sir Robert:-

I wrote you on the 8th instant in answer to your letter of the 25th ultimo. I now beg to say that yesterday I had an interview with Sir William Hearst and pending consideration by him of a proposal which I made, which seemingly appealed to him, he promised me there would be no further disturbance of the system of training already in operation.

I am very hopeful of this matter being satisfactorily settled. In the event of your being placed in doubt on the subject might I ask you to speak to Sir William Hearst.

I purposely have avoided dealing with the facts alleged in your letter of the 25th ultimo for the reason that no good purpose would be served at the moment in discussing statements or facts regarding which there would be a disagreement as to the accuracy of same between the Soldiers' Aid Commission and this Department. I, of course, assume that these statements have been conveyed to you by the Soldiers' Aid Commission.

Trusting that at an early day we will have a satisfactory solution of the difficulty,

Believe me,
Yours faithfully,
James A. Lougheed.

Sir Robert Falconer, K.C.M.G.,
President, Toronto University,
Toronto, Ont.

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SOLDIERS' AID COMMISSION
BS-N
ONTARIO
OFFICE OF THE CHAIRMAN
PARLIAMENT BUILDINGS
TORONTO

November 13th 1918.

Dear Sir Robert,

I am just in receipt of your letter of the 11th instant and note that Sir James Lougheed is giving every consideration to the subject regarding which we have been in communication, and trust a satisfactory conclusion will be reached at an early date and will be pleased to be favoured with advice of any further information you may receive.

Yours sincerely,

Wm. David McPherson

Chairman.

Sir Robert Falconer, K.C.M.G.,
President, University of Toronto,
TORONTO.

SOLDIERS' AID COMMISSION
ONTARIO
OFFICE OF THE CHAIRMAN
PARLIAMENT BUILDINGS
TORONTO

M-Mc.

29th November 1918.

Dear Sir Robert,

I am this morning duly in receipt of your favour of yesterday, and note that you assume that our Commission expects the University to continue granting the privileges of the buildings to the Department of Soldiers' Civil Re-Establishment, and that the Committee of Applied Science will continue to do its work as formerly. This assumption is correct only as a temporary arrangement pending the re-arrangement of the classes referred to in my letter, and only as to students whose names are supplied through Mr.Nichol, our Vocational Officer, to yourself, or to Prof. Guess.

In compliance with your letter, I am requesting him to address his further communications to Prof. Guess.

Yours sincerely,

Sir Robert Falconer, K.B.
President, University of Toronto,
TORONTO.

Board

SOLDIERS' AID COMMISSION
M-R
ONTARIO
OFFICE OF THE CHAIRMAN
PARLIAMENT BUILDINGS
TORONTO

27th November 1918.

Dear Sir Robert:-

**SOLDIERS AID COMMISSION:**
**INVALIDED SOLDIERS COMMISSION:**

A conference was held here yesterday, which was attended by Sir James Lougheed, Minister of the Department of Soldiers Civil Re-Establishment, Mr. W. E. Segsworth, Chief Vocational Officer of the Invalided Soldiers Commission, and Prof. Haultain, Vocational Officer for Ontario under Mr. Segsworth. With one or two exceptions, all the members of the Soldiers' Aid Commission were present, and also Sir William Hearst and Honourable Dr. Cody.

After considerable discussion, it was arranged that such differences as existed should be left for adjustment to Sir James Lougheed, Sir William Hearst and myself. Subsequently a meeting was held in Sir William's office, and Sir James stated his conclusion to be that whatever misunderstandings had arisen would at once be cleared away if the situation regarding the classes at the Central Technical School and the University were adjusted, and it was arranged that Messrs. Segsworth and Haultain should prepare a memorandum, outlining their ideas as to the constitution of these classes at the Central Technical School, with the idea of avoiding all duplication and making same, from their view-point, more practical. Mr. Laidlaw of our Commission and Mr. Nichol, our Vocational Officer, will confer with them, and if the result is satisfactory to all parties it will be reduced to writing, initialled by Sir James and myself representing the two Commissions, and at once become effective. If not, we will have to take it up for further consideration with Sir William.

Prof. Haultain intimated subsequently that as no new men were being received in the classes at the University, some inconvenience was being suffered as there were men to whom awards of courses had been granted and no classes were available for them. I intimated to him that if he would furnish our Mr. Nichol with the names and courses desired, we would communicate same to you, with the idea that such men might then be allowed to attend the University classes pending the re-constitution of the classes at the Central Technical School referred to. On hearing from him in regard thereto, I will communicate with you.

From the remarks made by Sir James at the conclusion of our meeting, I have every hope that matters will speedily be adjusted, and that the Agreement between the Federal and Provincial Commissions, of which you have been advised, will, properly interpreted, be sufficient for all purposes.

With many thanks for your previous kind attention, which has been much appreciated,

I am, dear Sir Robert,

Yours sincerely,

Wm. David McPherson

Chairman.

Sir Robert Falconer, K.C.M.G.,
President, University of Toronto,
TORONTO.

CANADA

DEPARTMENT OF
SOLDIERS' CIVIL RE-ESTABLISHMENT
INVALIDED SOLDIERS' COMMISSION

185 Spadina Ave.,
Toronto, Dec. 6, 1918.

Sir Robert Falconer,
President, University of Toronto,
Toronto.

Dear Mr. President:-

In regard to the soldiers' classes, a conference was held in the Parliament Bldgs. with Sir William Hearst in the chair, on Tuesday, November 26th, at which were present most of the members of the S.A.C., Dr. Cody, Mr. Merchant, Sir James Lougheed, Segsworth and myself. The session lasted the whole afternoon without apparent progress. In the last five minutes after the formal meeting had closed, Mr. McPherson and Sir James Lougheed agreed to the appointment of a committee consisting of Mr. Laidlaw, Vice Chairman of the S.A.C., Mr. W. W. Nichol, Superintendent of Education for Returned Soldiers, (S.A.C.), Mr. Segsworth, Director of Vocational Training under Sir James Lougheed, and myself. Apparently this committee was given neither authority nor instructions, but in the spirit of co-operation we have met frequently in an effort to find some way out of the impasse. The situation is so full of details and on account of politics, so complex, that we have, up to the present achieved nothing beyond clearing up the underbrush, as it were. Meanwhile Mr. McPherson and Sir James Lougheed have dropped the subject.

Thanks to the personal effort of Mr. W. F. Nickle of Kingston, Mr. W. D. McPherson was prevailed upon to raise the embargo on the University classes until the Christmas holidays.

Meanwhile the Vocational Officer for Ontario has to carry on as best he can. The men are coming up for re-education more rapidly than ever and I am glad to say that the organization is able to cope with the situation despite the political situation. I cannot get the progress or improvements that I had planned and hoped for but the men are being handled everywhere. My organization staff at the Keens Bldg. now consists of 115, is still growing and in order to meet this growth I am taking over next week an additional 2500 sq. ft. of office space.

I am looking forward to showing you and explaining to you our work in this office at such time as you may find convenient.

Yours faithfully,

P. S. - I find that I wrote you on April 17th last, as follows: P.S.- "The unsettled conditions at Ottawa have continued to complicate my difficulties but my work and organization continue to grow. I now have 55 on my staff in the Spadina Avenue offices alone. I hope we are near the maximum. The continual growth has been a heavy strain.

HETH-EM.

CANADA

DEPARTMENT OF
SOLDIERS' CIVIL RE-ESTABLISHMENT
INVALIDED SOLDIERS' COMMISSION

Keens Building, 185 Spadina Avenue,
TORONTO, December 10th, 1918.

Sir Robert Falconer,

President, University of Toronto,

TORONTO.

Dear Mr. President,

The Committee of Conciliation, or Ways and Means, has held five conferences in the last two weeks, and Mr. Segsworth and Mr. Laidlaw have held two additional conferences. The Committee rose at 5 o'clock yesterday afternoon without having come to any agreement, and have set no date for their next meeting but hope that they might meet next week. Thus the impasse remains, but the work must be continued.

Upon only one point did the Committee seem to be unanimous and that was that the Soldiers' Aid Commission had nothing whatever to do with the training or work of the Ward Aides, as we call the girls being trained in the Mining Building for work in the hospitals.

During the last half hour of the conference I submitted a scheme which I do not like at all, in fact which would be a very bitter pill for me to have to swallow, but which is the only compromise that seems to be workable in the present political situation. There is no doubt whatsoever in our minds that the whole work should be under one general jurisdiction but the Ontario politicians will not stand for this, so I have tried to delimit definite spheres of action. The conference, however, did nothing further than discuss it.

Yours faithfully,

H.E.T. Haultain

1 Enc.

HETH/J.

HAULTAIN'S MEMO.

December 9, 1918.

There is in existence an agreement between the Department of Soldiers Civil Reestablishment and the Soldiers Aid Commission (July 1916) purporting to delimit the spheres of action of the two organizations. There is a difference of opinion as to the interpretation of this agreement. This Committee is sitting in an effort to draw up a scheme of smooth working co-operation between the Department and the Commission.

From the point of view of operation the following might be a workable scheme.

Divide up the work into two spheres of action and leave each organization free to work out its own methods each in its own sphere. If the lines between the spheres of action are made clear and definite so that there will be no doubtful land that both parties may be claiming, co-operation across this line will be easy and good natured.

There are certain natural lines of demarkation which divide the work of training into three groups.

1, Training within the jurisdiction of the hospitals, that is of men, under the control of the Doctors.
2, Classes and laboratory work for discharged men drawing pay and allowances from the Department.
3, Training of men directly in the industries.

The Dominion Medical situation demands that No-1 be under the Department.

No-2 is being handled largely by the Commission and it might take over this work entirely, arranging all details in its own way, including syllabi of the courses, choice of instructors, location of classes, purchase of equipment and supplies, obtaining of employment for those completing the courses. This would also include the right to reject from any class men it considered unsuitable for that class. The only restriction would be as mentioned in the July 1916 agreement in connection with the incurring of expenses. In connection with this the Department could promise prompt co-operation.

In regard to No-3 - this has been developed by the Department and such relations have been established with the Manufacturers that it would not be good business to distrub them.

HETH-CC

File

CANADA

DEPARTMENT OF
SOLDIERS' CIVIL RE-ESTABLISHMENT

INVALIDED SOLDIERS' COMMISSION

Toronto, December 18, 1918.

The Committee of Management of Soldiers Classes,
University of Toronto,
Toronto, Ontario.

Gentlemen:

As you are aware there is an agreement dated July 1916 purporting to delimit the functions of the Soldiers' Aid Commission in regard to education of soldiers in Ontario. There has been and is, a difference of opinion as to the interpretation of this agreement. In my negotiations with you I have been following the interpretation of the agreement given to me by Ottawa.

As you are aware this interpretation was challenged by Mr. McPherson, Chairman of the Soldiers' Aid Commission some few weeks ago, and his action appeared to place the University in a difficult situation.

After various conferences between various Ministers of the Crown, a general conference of Soldiers' Aid Commission representatives and those of the Department of Soldiers' Civil Re-Establishment, under the chairmanship of Sir William Hearst, was held in the Parliament Buildings without arriving at any definite conclusion.

A Committee of four was appointed to consider the ways and means of procedure rather than an interpretation of the agreement, and this Committee has held many sessions during the past three weeks without getting anywhere. The last session being held on Monday December 16th. Another session was to have been held yesterday, but was indefinitely postponed.

The situation in which I find myself is a peculiar one. The work has to be carried on and I am without further instructions as to the interpretation of the agreement. The high contracting parties in the dispute have apparently failed to reach any agreement either in interpretation or on ways and means of procedure. In the face of these conditions and of the unpleasant position in which the University might be placed by appearing to act in this matter in any way contrary to the wishes of the members of the Ontario Cabintt I would wish on behalf of the Department of Soldiers' Civil Re-Establishment to release the University from any obligations, undertakings or favours which may exist, or might be assumed to exist with our Department, with the exception of the work in connection with the classes for Ward Aides, which is not under dispute, and also with the exception of such arrangements for space which is covered by a written agreement (Gymnasium Building and the Museum Room in the Mining Building)

On the other hand the Department will continue to carry out, until requested by you to the contrary, the part that it has played in the mutual co-operation such as the making of payment for salaries etc.

In other words we wish to leave the University absolutely free and also to aid in any way whatsoever in our power.

H.E.T. Haultain

HETH/OL.

Vocational Officer for Ontario.